Post-2020 EU Climate Change Policy - Session 2: Role of Price/Pricing Instrument...

Joachim Hein
What do we want?

Example Germany

- GHG emissions reductions
- Tax revenues
- Affordable energy
- Security of supply
- Job creation/conservation
- Strong industries
- Much more RES
- Energiewende (much more than phase-out of nuclear)
- Innovations
- ...

Many different objectives! In principle all on an equal footing!

What do we do about conflicting objectives?
How do we try to achieve the objectives?

Example Germany

- EU ETS
- Eco-tax
- RES surcharge on electricity price (“EEG-Umlage”)
- Mineral oil tax
- Certain derogations for certain industries
- Indirect carbon leakage compensation
- Strategic power plant reserve ordinance
- ...

Germany boasts of 166 predominantly national energy and climate P&Ms!

Many different instruments (EU, national – sometimes even subnational – level)!

Partially overlapping instruments lead to inefficiencies!

In other words money is wasted.
Do we need carbon pricing?

Yes, …

... because if carbon pricing is permanently missing, mitigation costs increase by a multiple (message meanwhile a bromide).

BUT beware of putting carbon pricing simply on top of (all the) other instruments!

Problem: different implicit carbon prices and different implicit abatement costs, e.g.

- Diesel  implicit CO2 tax  58 €/t CO2
- Petrol   implicit CO2 tax  67 €/t CO2
- Heating Oil  implicit CO2 tax: light 8 €/t CO2; heavy 3 €/t CO2
- Natural gas implicit CO2 tax  18 €/t CO2
- PV       implicit abatement cost 655 €/t CO2e

[2010 figures for Germany; source OECD]
How can we get it right?

Coordination and consistency needed on all levels (UN, EU, MS, …)

What consistent and effective carbon pricing needs:

- One explicit carbon price worldwide (in the ideal world).
- Therefore: **sensibly linking emerging ETSs makes a lot of sense!**
- (Second best:) a well thought-through comprehensive and consistent EU climate and energy policy strategy with
- hierarchical targets, GHG emissions reduction top level target, further targets have to be fit into a consistent hierarchy; likewise for instruments.
- At least, strong coordination at EU-level, ideally no national „specialities“.
- Don’t ignore conflicting targets, decide on priorities, sort out instruments.
- Use revenues for fostering innovation.
- Reduce redistribution.
- Near-market technologies should compete: no regulation that leads to technology-specific burden or support.
- Accelerate procedures: very often now legislation is (far) too slow to mirror dynamically changing circumstances.
Carbon pricing as key instrument

Complementary measures „at the edges“

Source: Öko-Institut
Installierte Leistung der EEG-Anlagen bis 2017

Note: peak load/Germany ca. 80 GW!
Installed PV Capacity in Germany

Entwicklung der Strombereitstellung und installierten Leistung von Photovoltaikanlagen in Deutschland

Quelle: BMU - E I 1 nach Arbeitsgruppe Erneuerbare Energien-Statistik (AGEE-Statistik); 1 GWh = 1 Mio. kWh; 1 MW = 1 Mio. Watt; Hintergrundbild: BMU / Bernd Müller, Stand: Februar 2013, Angaben vorläufig